LAW & COURTS COMMITTEE
May 31, 2018
Minutes

Members Present: Crenshaw, Banas, Hope, Schafer (left at 6:40 p.m.), and Maiville (left at
6:40 p.m.).

Members Absent: Anthony and Celentino

Others Present: Scott LeRoy, Jose Salinas, Sara Deprez, Dawn Gianino, Greta McHaney-
Trice, Isha Bhatt, Frank Galvin, Rhonda Grant, David Hayhorst, Matt
Granjunto, Jason Ferguson, Darin Southworth, Brad Stoddard, Lance
Langdon, Andy Bouck, Teri Morton, Lindsey LaForte, and others

The meeting was called to order by Chairperson Crenshaw at 6:00 p.m. in Personnel Conference
Room D & E of the Human Services Building, 5303 S. Cedar Street, Lansing, Michigan.

Approval of the May 10, 2018 Minutes

MOVED BY COMM. HOPE, SUPPORTED BY COMM. MAIVILLE, TO APPROVE THE MINUTES
OF THE MAY 10, 2018 LAW AND COURTS COMMITTEE MEETING.

THE MOTION TO APPROVE THE MINUTES CARRIED UNANIMOUSLY. Absent:
Commissioners Anthony and Celentino.

Additions to the Agenda

None.

Limited Public Comment

Rhonda Grant, Harris Corporation, stated that she was before the Committee in order to discuss
the 9-1-1 Advisory Board’s recommendation. She further stated that she was not a stranger to the
Michigan Public Safety Communications System (MPSCS) as she was one of four gubernatorial
appointees who had done the bonding for the program.

Ms. Grant stated that not opening this purchase up for a bid would be doing a disservice to the
County. She stated that the Harris Corporation had a large footprint state-wide, which included
Consumers Power, the Michigan National Guard, and Oakland County’s Emergency Services.

Ms. Grant stated that there were a few things that could happen, including going with a stand-
one quote from Motorola. She further stated that Motorola was not the only system that could
work with the MPSCS.
Ms. Grant stated that she knew there was a vote last week by the 9-1-1 Advisory Board, but she had been under the impression that the 9-1-1 Advisory Board was there to give recommendations to Lance Langdon and not vote on recommendations, but she may have been wrong.

Ms. Grant thanked the Committee for their time.

David Hayhorst, Holt resident, stated that he was speaking as an Ingham County taxpayer as he was before the Committee to speak about going to the MPSCS. He further stated that he had over 40 years of experience working with emergency communication systems.

Mr. Hayhorst stated that he had worked to develop the MPSCS. He further stated that it was a reliable and robust system and he applauds the 9-1-1 Advisory Board for looking at moving to that system.

Mr. Hayhorst stated that the County was going to be surrounded by other MPSCS very soon. He further stated that the inter-operability would be seamless and that had numerous benefits when working in neighboring counties.

Matt Granjunto, EF Johnson, stated that he was before the committee to discuss the Agenda Item No. 7. He further stated that the land-mobile radio market was very different today than it had been in the past.

Mr. Granjunto stated that to adopt and support the resolution under Agenda Item No. 7 would be ignoring the changes and development in technologies. He further stated that the Committee should consider looking at what was available and the cost of the system.

Mr. Granjunto stated that an open bidding process would benefit the County.

MOVED BY COMM. MAIVILLE, SUPPORTED BY COMM. SCHAFER, TO APPROVE A CONSENT AGENDA CONSISTING OF THE FOLLOWING ITEMS:

2. **55th District Court** – Resolution Commemorating the 50th Anniversary of the Establishment of the District Court System in the State of Michigan

3. **Community Corrections**
   a. Resolution to Authorize a Contract with the City of Lansing for an Allocation of Funds to Ingham County/City of Lansing Community Corrections for the City 2018-2019 Fiscal Year
   b. Resolution to Authorize Submission of a Grant Application and a Contract with the Michigan Department of Corrections for Ingham County/City of Lansing Community Corrections and Program Subcontracts for FY 2018-2019

4. **Animal Control** – Resolution to Accept a Grant from the Banfield Foundation to Purchase Surgery and Exam Lights for the New Animal Shelter
5. **9-1-1 Dispatch Center** – Resolution to Authorize Software Support Agreement with Tritech for the Computer Aided Dispatch (CAD) System

8. **Sheriff’s Office**
   a. Resolution to Authorize the Ingham County Sheriff’s Office to Sell One Used Patrol Vehicle to the Ingham Intermediate School District
   b. Resolution to Authorize a Purchase Order to Premier Custom Trailers, LLC

THE MOTION CARRIED UNANIMOUSLY. Absent: Commissioners Anthony and Celentino.

THE MOTION TO APPROVE THE ITEMS ON THE CONSENT AGENDA CARRIED UNANIMOUSLY. Absent: Commissioners Anthony and Celentino.

7. **9-1-1 Advisory Board** – Resolution to Accept and Approve a Recommendation from the 9-1-1 Advisory Board Regarding the 9-1-1 Public Safety Radio Communications System

MOVED BY COMM. SCHAFFER, SUPPORTED BY COMM. BANAS, TO ADOPT THIS RESOLUTION.

Commissioner Banas asked why the Motorola System had been recommended by the 9-1-1 Advisory Board and the bid process had not been opened up for an RFP process.

Lance Langdon, 9-1-1 Center Director, stated that the MPSCS was a state run radio system and Ingham County was surrounded by other counties using that radio system. He further stated that the benefits are the ability to communicate outside the County-lines were a large factor in deciding to recommend the Motorola system.

Mr. Langdon stated that Motorola was the main vendor for the MPSCS; however, other systems could be purchased and modified to be on the MPSCS.

Mr. Langdon stated that the current system had only three talk groups, but this new system would allow about 40 talk groups.

Commission Banas asked about the comment that Ms. Grant had made, that Motorola was not the only system for MPSCS.

Mr. Langdon stated that it was true, but the Motorola system was the recommended system by the State and it worked seamlessly, whereas all the other systems needed additional patches or equipment to work with the MPSCS.

Brian Ball, Delhi Township Fire Chief and 9-1-1 Advisory Board Chair, stated that the out-County fire fighters often went beyond the County lines to fight fires. He further stated that he believed the Motorola system was the superior system and every fire chief agreed that this was the best system and it would provide the coverage they need.
Andy Bouck, Ingham County Undersheriff and 9-1-1 Advisory Board Vice-Chair, stated that the 9-1-1 Advisory Board had been looking at replacing this radio system for a very long time. He further stated that they gathered a lot of information and looked for a robust system that allowed inter-operability.

Undersheriff Bouck stated that he was confident that it was time to move forward with Motorola, because it was the best system for the County.

Commissioner Schafer stated that he had been on the Board of Commissioners since 1984 and in 2006 when the current radio system was purchased, there was a lot of acrimony. He further stated that various vendors were approaching the Board of Commissioners members to try to push their systems.

Commissioner Schafer stated that the 9-1-1 Advisory Board was comprised of first responders and they knew best what was needed. He further stated that he relied on the 9-1-1 Advisory Board’s recommendations and was confident in their decision.

Commissioner Maiville stated that he was curious if this was two separate issues rolled into one. He further stated that the Committee was not privy to all of the conversations the 9-1-1 Advisory Committee had, but it seemed that maybe going to the MPSCS and choosing the vendor did not have to happen together.

Commissioner Maiville stated that Motorola was the State-approved vendor.

Undersheriff Bouck stated that Motorola was the only State-recommended vendor.

Commissioner Maiville stated that there were safety and financial considerations, and while the 9-1-1 Advisory Board were the experts on the system meeting the safety needs, the Committee needed to examine the financial aspects.

Undersheriff Bouck stated that he was confident if this was open to an RFP process, he expected that process would have the same result. He further stated the 9-1-1 Advisory Board felt strongly that Motorola was the best choice even after meeting with and having presentations from other vendors, and it was important to start moving forward with this process.

Teri Morton, Deputy Controller, asked about the extra equipment that the other vendors would need if a different vendor was chosen in order to work on the MPSCS.

Undersheriff Bouck stated that the other vendor’s equipment would need an interface (ISSI) to be able to work with the MPSCS.

Mr. Langdon stated that it was his understanding that the radios that the officers carry would need an ISSI upgrade in order to communicate with agencies that came into the County and the radios could be programmed for other talk groups in other areas. He further stated that the new radio system would be a 700 subsystem and have the capabilities to go to the 800 system for the MPSCS.
Mr. Langdon stated that there would be an additional charge from Harris or EF Johnson to go on the MPSCS.

Commissioner Banas stated that she had researched the issue the other night and read the Kent County Advisory Board’s information concerning their move to the MPSCS. She further stated that the Kent County system cost was around $25 million a couple years ago and the County was looking to spend $30 million.

Commissioner Banas asked how the County knew that they would be getting a fair price if they chose only one vendor. She further asked what happened in Kent County with their purchase.

Undersheriff Bouck stated that he had discussed this with Kent County and based on those discussions he felt that the County had been overestimating the price.

Commissioner Banas asked about the discounts and how they worked.

Chief Ball stated that in the RFP, they would put a project manager in place to oversee the purchase and they would be a watchdog for the County.

Commissioner Banas asked what if there was a problem with the system.

Chief Ball stated that this Motorola system was in 69 of 83 counties in Michigan. He further stated that he was confident that this would be a good system.

Commissioner Hope stated that she had shared some of the concerns about not going out for bids. She asked Ms. Morton how often the County purchased from a MiDEAL vendor and not put the project out to bid.

Ms. Morton stated that it did not happen often, but she felt that if this went out to bid, the same result would happen at the cost of a lot of staff time and a delay in getting the project moving forward.

Commissioner Maiville stated that it was a bit concerning to not see the comparisons all laid out for them.

Commissioner Banas asked if the 69 counties with Motorola had gone out for bid or not.

Undersheriff Bouck stated that he was unsure.

Mr. Langdon stated that there was a mix, where a couple of counties had put RFPs out while others had purchased through the MiDEAL.

Commissioner Schafer stated that he would like to reiterate his earlier comments, that if the County put out an RFP it would be cumbersome and take a lot of time, plus add to the cost by hiring someone to review this.
Brad Stoddard, Director of the MPSCS system, stated that he would like to clarify some of the questions concerning the system and Motorola. He further stated that the P25 ISSI standards had evolved and that was a positive.

Mr. Stoddard stated that the radios had evolved and various vendor’s radios were able to work with the MPSCS. He further stated that the infrastructure was different and only Motorola’s infrastructure was capable of working with the MPSCS.

Mr. Stoddard stated that the 9-1-1 Advisory Committee had seen that it was important to build a robust system. He further stated that it was not uncommon for fire rescue to roam outside of the County and the same for the Sheriff doing prisoner transport, in which cases it was crucial that they still maintain radio contact.

Mr. Stoddard stated that there were two pieces to the purchase of a new radio system: the infrastructure and the radio components. He further stated that there is no replacement for Motorola when it came to the infrastructure.

Mr. Stoddard stated that he believes that some of the 69 counties on their system went through the RFP process, but most have used the MiDEAL process, including Wayne County and the City of Detroit.

Mr. Stoddard stated that the MPSCS employees were radio experts and would work with Ingham County to be sure that the vendor met the requirements of the County. He further stated that they work to make sure the first responders got what they needed.

Mr. Stoddard stated that they worked closely with Kent County to do the same.

Commissioner Maiville stated that the infrastructure seemed to be the backbone of the system and Motorola was the only choice for that.

THE MOTION CARRIED UNANIMOUSLY.

Commissioner Maiville left at 6:40 p.m.

Commissioner Schafer left at 6:40 p.m.

1. Resolution Services Center – Restorative Justice (Presentation)

Greta McHaney-Trice, Resolution Services Center Executive Director, stated that they were before the Committee to give an update on the programming and they would like thank the Committee for their support and funding of the program.

Dawn Gianino, Hope Middle School principal, stated that the long term effects of this program were wonderful. She stated that the restorative justice program (RJ) had been adopted as a part of the school culture and it was used daily by the students, even on the playground.
Ms. Gianino stated that RJ provided skills that would be used by the students throughout their lives. She further stated that the Holt School District used the RJ in Middle School through High School.

Ms. McHaney-Trice stated that this program could help combat the culture of violence often seen in schools on the news. She further stated that the school worked closely with students and were able to catch many red flags if the students were moving toward aggressive behavior.

Isha Bhatt, Resolution Services Center Project Manager, stated that the information they passed out showed a snapshot of how many people had been served and they expect that they saved over 4,000 suspension days this school year.

Ms. Gianino stated that during this school year they have had only eight days of suspension and they have had zero physical fights at Hope Middle School which was amazing.

Ms. McHaney-Trice stated that they were using this program in the Ingham County Jail and other places County-wide and worked well in those venues also.

Commissioner Banas asked how schools were chosen for the RJ program

Ms. Bhatt stated that schools did need to invite them in and then they needed to decide how many programs they would run, because the Resolution Services Center was a nonprofit organization.

Ms. McHaney-Trice stated that they were still educating people on what RJ was and how the program worked, but as more people learned about it and the success of the program, interest had grown. She further stated that at some points people questioned if the students visiting the RJ room at school were just using it as a method to skip classes; however, they were learning valuable skills and avoiding negative behaviors which might happen if RJ was not available.

Mr. Bhatt stated that RJ taught students how to resolve conflict in a healthy way.

Commissioner Banas stated that in Haslett and Okemos school districts had some students die of suicide and the repercussions of that had really been felt in the district.

Ms. McHaney-Trice stated that RJ had the ability to help schools as they recovered from traumatic events.

Commissioner Banas asked if the State’s OK to Say funding would help the RJ program.

Ms. Bhatt stated that they were unsure if that would be the case at this time.
6. **Circuit Court-Juvenile Division** – Reorganization of Juvenile Court Officer to Family Center Supervisor (*Discussion*)

Scott LeRoy, Deputy Court Administrator Juvenile Court Division, stated that the department had identified a gap in coverage and they were now in a position where they could restructure the department to cover this gap. He further stated that at the Family Center they operated programs from 8:00 a.m. to 8:00 p.m.

Mr. LeRoy stated that it was safest and most effective to make this change. He further stated that there were several contracts for programming and having a supervisor on staff at all times would allow there to be someone who could make decisions about those contracts available which had been lacking.

Mr. LeRoy stated that in examining the department’s best practices, they found that this Juvenile Court Officer position was not needed. He further stated that the Family Center has not been overcrowded at this point this year.

Mr. LeRoy stated that the most effective program across the board was the Ingham Academy.

Chairperson Crenshaw stated that there would be a jump in salary and asked how it would it be covered.

Mr. LeRoy stated that there were a couple of line items in the budget with funding they did not anticipate needing, so those line items would fund the difference in the salary cost.

Chairperson Crenshaw stated that the Committee looked forward to seeing the resolution at the next meeting.

8. **Sheriff’s Office**
   c. **Canteen Food Service Preparation and Delivery Change Proposal** (*Discussion*)

Darin Southworth, Ingham County Sheriff Corrections Major, stated that Canteen had proposed an offer to expand and grow their food facility by utilizing the Ingham County Jail. He further stated that utilizing the facility to package food made sense because of the County’s central location.

Major. Southworth stated that there would be a benefit of about $20,000 per year to the County.

Commissioner Banas stated that the proposal looked like a temporary plan.

Undersheriff Bouck stated that this project would be in place for at least a two years.

Chairperson Crenshaw stated that the Committee would expect a resolution on this at the next Committee meeting.
Sheriff’s Office

d. Request to Reorganize the Ingham County Sheriff’s Office Field Services Division (Discussion)

Undersheriff Bouck stated that the Sheriff’s Office has identified that they have lacked a day shift line supervisor coverage, which had been needed for a long time. He further stated that in order to cover this shortage they have been patching in sergeants from other places and taking them away from the jobs they needed to do.

Undersheriff Bouck stated that they have identified a funding source to make this change which included funding from Canteen through the program mentioned in the previous agenda item. He further stated that moving forward, this position would be included in the budget starting with the 2019 budget.

Undersheriff Bouck stated that he was asking for this process to be expedited for this year so they could get it in place as soon as possible, making the badly needed change for the Sheriff’s Office. He further stated that he believed having proper supervision and allowing everyone to focus on their jobs and not be moved to another job to fill needs was important in making the Sheriff’s Office run effectively and avoid problems that have occurred in the past.

Undersheriff Bouck explained the reorganization chart that was included in the Committee packets. He further stated that this change would lead to the Field Services Division being properly, not adequately, staffed.

Ms. Morton stated that in order to clarify, at this time the Committee was only approving the sergeant position to cover the day shift and the rest of the changes would happen with the 2019 budget.

Undersheriff Bouck stated that was correct.

Commissioner Hope asked if any labor organizations were implicated in this move.

Chairperson Crenshaw stated that there was a letter included in the Committee packet which stated that there were no objections from labor organizations. He further stated that they should bring a resolution to the next Committee meeting.

Discussion.

Commissioner Banas stated that when she read the report she was struck that the sergeants were working over 4 weeks a year of overtime annually. She further stated that showed a lack of supervision.

Jason Ferguson, Ingham County Sheriff Chief Deputy, stated that they had the same issue with staffing when there had been an incident with evidence handling, and they wanted to fix this problem and avoid any problems before they happened.

Commissioner Banas stated that she was concerned with the lack of supervisor and possible liabilities and would support this restructuring. She further stated that she was happy to see that it would be in the next budget.
Discussion.

Chairperson Crenshaw stated that the Committee looked forward to seeing this resolution at the next Committee meeting.

9. **Law & Courts Committee** – November Ballot Question – Supplemental Millage/Surcharge for New Public Safety Radio System (*Discussion*)

Ms. Morton stated that there had been a discussion of a surcharge versus millage and she would appreciate guidance as to what type of resolution the Committee would like drafted.

Commissioner Hope stated that considering many Committee members were not available at this time, perhaps this discussion should be placed on hold until then next Committee meeting.

Ms. Morton stated that she would bring back a resolution at the next Committee meeting. She further stated that perhaps the County Attorney should be at that meeting also.

Chairperson Crenshaw stated that this discussion would be put on the next agenda and then resolution brought to the meeting after that.

Commissioner Banas stated that there was a missing word in the proposed language. She further stated that there was concern in Kent County when they adopted a similar surcharge with businesses that had multiple devices bearing a lot of cost.

Commissioner Banas stated that Kent County had limited the surcharge to 10 units per business.

Ms. Morton stated that currently there was a surcharge on all lines, including all business lines.

Discussion.

Commissioner Banas stated that she was leaning toward a surcharge as it seemed to be fairer and there had been a lot of millage votes lately.

10. **Board Referral** – Resolution from Charlevoix County Opposing Amendatory Legislation to Michigan Public Act 93 of 2013

Chairperson Crenshaw stated that this would be placed on file.

**Announcements**

None.
Public Comment

Frank Galvin, Motorola, stated that he would like to speak toward some questions raised earlier. He stated that of the 69 counties that used Motorola and the MPSCS, 67 counties used MiDEAL to purchase the Motorola system and two counties went out for bid but still ended up choosing Motorola.

Mr. Galvin stated that he felt that they worked well with Counties to provide discounts and lower cost as much as possible. He further stated that Allegan County went out for a bid on a stand-alone system and still chose Motorola and joining the MPSCS.

Mr. Galvin stated that Motorola was in the business of providing the best for public safety. He further stated that the State would hold them to task on providing a solid system for the County and it had many benefits such as being the second largest system in the nation.

Adjournment

The meeting was adjourned at 7:17 p.m.

BARB BYRUM, CLERK OF THE BOARD